

# 2019 Budget Forum 14th Annual



### **Presenters:**





Dr. Fred Wood, Chancellor

Gene Huff, Executive Vice Chancellor, Administrative Services



Jonah Nicholas, Associate Vice Chancellor, Finance



## **Topics**:

- District Enrollment
- FY 2018-19 Budget Update
- FY 2019-20 Governor's Budget Summary
- Student Centered Funding Formula (SCFF)
- Questions and Answers





### **DISTRICT ENROLLMENT**





Contra Costa Community College District

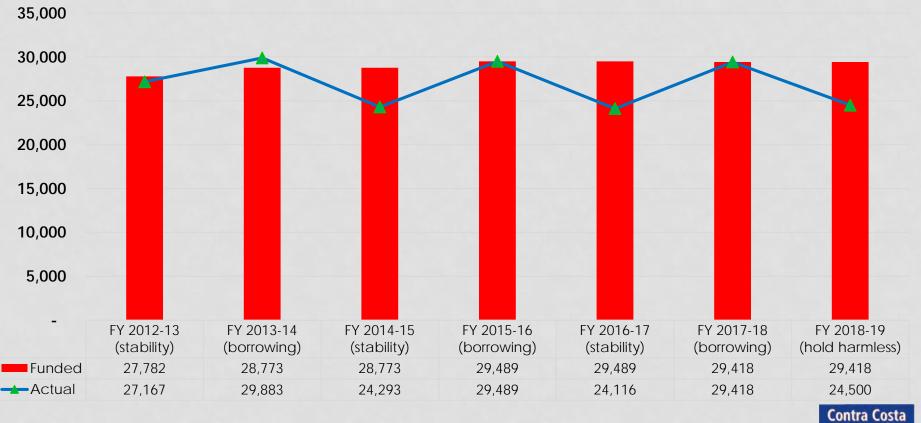
## STUDENT ENROLLMENT

- Enrollment has declined from its recession-peak, but has overall remained relatively flat for the past few years
  - District has been on a borrowing followed by stability cycle
    - FY 2012-13 District goes on stability funding
    - FY 2013-14 District borrows FTES, comes off stability funding
    - FY 2014-15 District returns to stability funding
    - FY 2015-16 District borrows FTES, comes off stability funding
    - FY 2016-17 District returns to stability funding
    - FY 2017-18 District borrows FTES, comes off stability funding
    - FY 2018-19 Hold Harmless provision under the SCFF



#### FUNDED VS. ACTUAL REPORTED FTES (WHAT STABILITY AND BORROWING LOOK LIKE)

Contra Costa CCD FTES





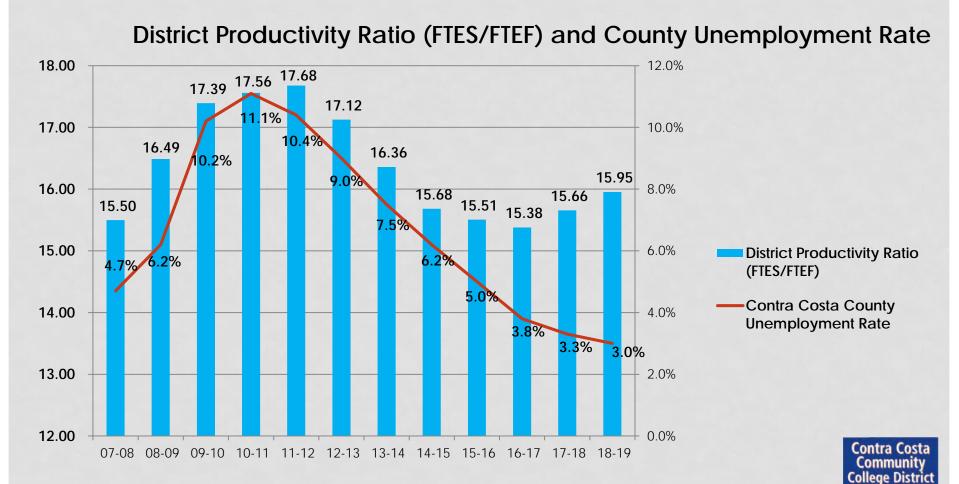
### ENROLLMENT BY COLLEGE

		2018-19 Estimated		
	2018-19	Resident FTES		%
	<b>Resident FTES Goal</b>	Achieved	<b>Shortfall</b>	<b>Shortfall</b>
CCC	5,381	4,982	(399)	-7.4%
DVC	15,336	15,023	(313)	-2.0%
LMC	7,951	7,857	(94)	-1.2%
Total	28,668	27,862	(806)	-2.8%

Shortfalls vary by college but enrollment is up nearly 4.0% from last year (Includes Summer 2018, Fall 2018, and Spring 2019)

	2018-19 Estimated Resident FTES Achieved	2017-18 Resident FTES Achieved	<u>Growth</u>	<u>% Growth</u>
CCC	4,982	4,679	303	6.5%
DVC	15,023	14,672	351	2.4%
LMC	7,857	7,501	356	4.7%
Total	27,862	26,852	1,010	3.8% Contra Costa Community College District
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#### STRONG CORRELATION BETWEEN UNEMPLOYMENT RATE AND PRODUCTIVITY RATIO



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## FY 2018-19 BUDGET UPDATE





Contra Costa Community College District

Contra Costa College Dia

Diablo Valley College

San Ramon Campus Los Medanos College

s College Brentwood Center

## FY 2018-19 BUDGET UPDATE

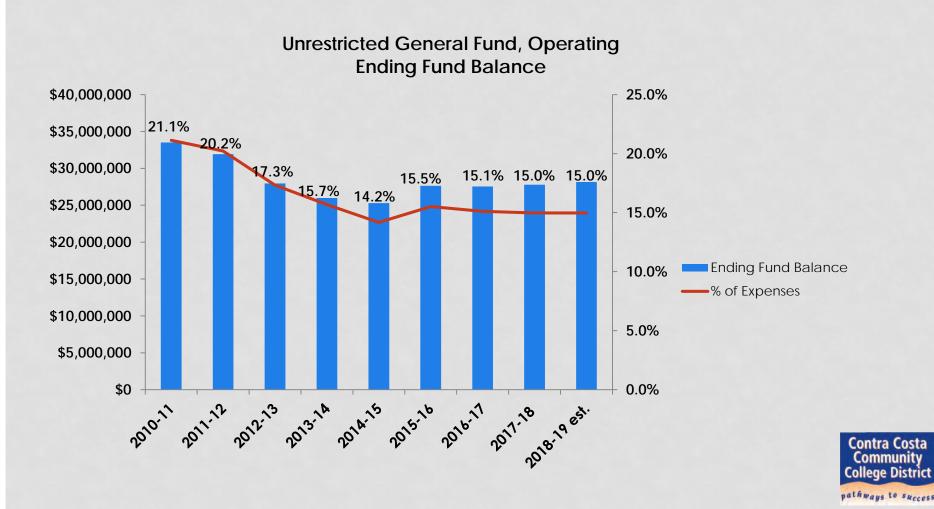
The FY 2018-19 operating budget of \$200 million was adopted with a small structural surplus of approximately \$400,000, or 0.2% of the total expenditure budget.

The budget included:

- ✓ \$5.2M in ongoing revenue from COLA (2.71 percent) and money to hire new full time faculty
- ✓ \$2.6M expenditure increase in employer-paid CalPERS and CalSTRS pension contributions
- \$1.4M expenditure increase in employer-paid healthcare contributions

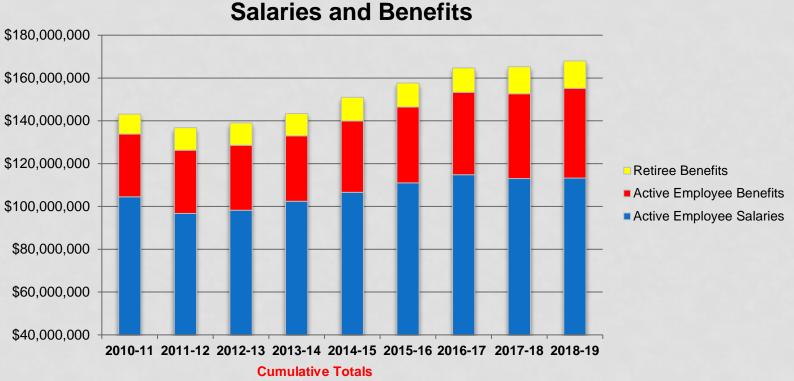


## FY 2018-19 ADOPTION BUDGET: OPERATING FUND BALANCE



### SALARIES & BENEFITS

Approximately 88% of the District's expenditures are in salary and benefits



2010-11: \$143.1 million (total benefits at 37.0% of salary) 2011-12: \$136.8 million (total benefits at 41.4% of salary) 2012-13: \$139.0 million (total benefits at 41.5% of salary) 2013-14: \$143.4 million (total benefits at 40.0% of salary) 2014-15: \$151.0 million (total benefits at 41.7% of salary) 2015-16: \$157.6 million (total benefits at 42.0% of salary) 2016-17: \$164.7 million (total benefits at 43.5% of salary) 2017-18 \$165.2 million (total benefits at 46.2% of salary) 2018-19 \$168.0 million (projected total benefits at 48.4% of salary)

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## FY 2019-20 GOVERNOR'S BUDGET SUMMARY



#### **Governor's Budget Summary**

2019-20

Gavin Newtorn, Governor State of California To the California Legislarure Regular Section 2019-20







Contra Costa Community College District

Contra Costa College

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### GOVERNOR NEWSOM'S FIRST BUDGET



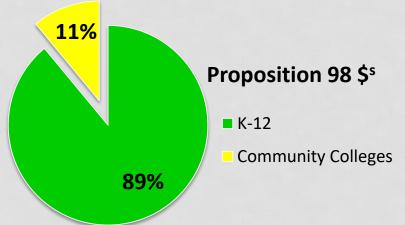
"We are preparing for uncertain times and we are paying down the debt in historic ways and paying down liabilities in a way we never have."

- Governor Gavin Newsom



## HIGHLIGHTS OF 2019-20 BUDGET PROPOSAL

- General Fund expenditures of \$144.2B and an estimated \$15.3B in the Rainy Day Fund after a \$1.8B transfer; the Rainy Day Fund can be used to mitigate future shortfalls
- Proposition 98: The Governor estimates a FY 2018-19 Prop 98 guarantee of \$80.7B, an increase of \$2.8B, or 3.6%, over the revised current-year level



 The community college system is expected to receive 11% of the Prop 98 funds, consistent with the historical split between K-12 and community colleges



## MAJOR PROPOSALS

<u>Cost of Living Adjustment (COLA)</u> – 3.46%, (\$248.3M systemwide)

 Would generate an additional \$5.7M in additional, ongoing funding for the District

#### <u>College Promise</u>- \$40.0M systemwide

 \$40M to expand the College Promise to include the second year costs of attendance for first time, full-time students

<u>CalSTRS Liability Buydown</u>- \$3B for all CalSTRS employers

 The Governor is proposing a one-time payment to CalSTRS that would reduce the mandated employer increase from 18.13% to 17.10%. While still a year-over-year increase, this proposal would reduce the level of increase the District was statutorily required to pay



## MAJOR PROPOSALS (Continued)

#### <u>SCFF Formula Freeze</u> – No Effect to District Budget

 The Governor has indicated a willingness to pause, at least for a year, the planned two-year transition of lowering the Base Allocation (\$s per FTES) from 70% to 60% and elevating the Student Success Allocation from 10% to 20%





## STUDENT CENTERED FUNDING FORMULA UPDATE





Contra Costa Community College District





## SCFF Rationale and Overview

- New formula ostensibly aligned with the State Chancellor's Office strategic plan Vision for Success
- Creates outcomes based metrics and moves away from reliance on FTES
- Creates differential funding for students
- Provides three years of "hold harmless"
- Contains 28 data elements, many of which cannot be measured in real time. 27 of the 28 components currently apply to the District.



# SCFF Components

Three components within the SCFF

- 1. Base Allocation similar to current funding model using SB361, but uses a three-year rolling average for credit FTES
  - 70% of funding this year, 65% (probably not) of funding in FY 19-20 and 60% (probably not) of funding in FY 20-21 and thereafter
- 2. Supplemental Allocation counts of low-income students and AB540 students (MIS Data)
  - 20% of funding
- 3. Student Success Incentive Allocation counts of outcomes for specific metrics with "equity" bumps provided for Promise Waiver and Pell Grant recipients (MIS Data)
  - 10% of funding this year, 15% (probably not) of funding in FY 19-20 and 20% (probably not) of funding in FY 20-21 and thereafter

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## **Base Allocation**

Shifting away from funding the base allocation has a detrimental effect on the District

- SB361 **\$5,151** per credit FTES in FY 2017-18
- SCFF \$3,856 per FTES in FY 2019-20 based on average FTES in FYs 2016-17, 2017-18, and 2018-19
- The three-year rolling average and the sharp decline in funding based on FTES severely dilutes the ability of the District to use summer borrowing as a revenue stabilization mechanism (more on this later)
- Hold harmless is key for the District and, fortunately, is based on FY 2017-18 revenue when the District borrowed summer 2018 to maximize revenue



# Supplemental Allocation

#### Provides \$951 per point on three metrics

- California Promise Grant (formerly BOG Fee Waiver) recipient 1 point each based on headcount
  - District has roughly 18,400 students on the California Promise Grant (\$17.5 million)
- AB540 Students 1 point each based on headcount
  - District has roughly 1,000 AB540 students (\$1.0 million)
- Pell <u>Recipient</u> (NOT simply Pell eligible) 1 point each based on headcount
  - District has roughly 9,000 Pell recipients (\$8.7 million)
- Total Supplemental Allocation: \$27.1 million or approximately \$985 per funded FTES



## **Student Success Incentive Allocation**

Provides **\$455 per point** on seven metrics (this rate could more than double by FY 2020-21 with a commensurate drop off in the Base Allocation)

- Associate Degree 3 points (\$1,365)
- Associate Degree for Transfer 4 points (\$1,820)
- Credit Certificates of 16 or more units 2 points (\$910)
- Completion of 9 CTE units 1 point (\$455)
- Transfer to 4-year institution 1.5 points (\$683)
- Completion of transfer math & English 2 points (\$910)
- Attainment of regional living wage 1 point (\$455)
  - Exited non-transfer students enrolled in 2015-16, with earnings at or above the district's primary county living wage for one adult in 2016-17. The measure uses the Insight Center for Community Economic Development Self-Sufficiency Tool.

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## **Student Success Incentive Allocation**

Provides "equity bumps" of **\$115 per point** if the student achieving any of the aforementioned seven metrics is a California Promise Grant and/or Pell recipient (this rate could more than double by FY 2020-21 with a commensurate drop off in the Base Allocation)

- Equity bump for California Promise Recipient is 1.0 times points in Student Success metrics
- Equity bump for Pell Recipient is 1.5 times points in the Student Success metrics
- Total estimated Student Success Incentive Allocation: \$17.6 million or \$638 per funded FTES.

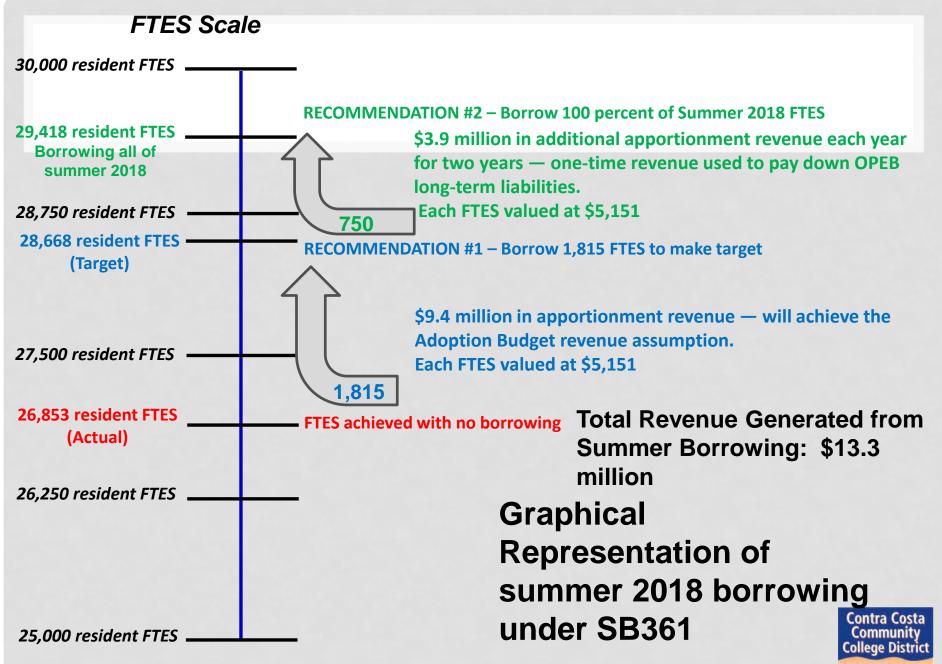


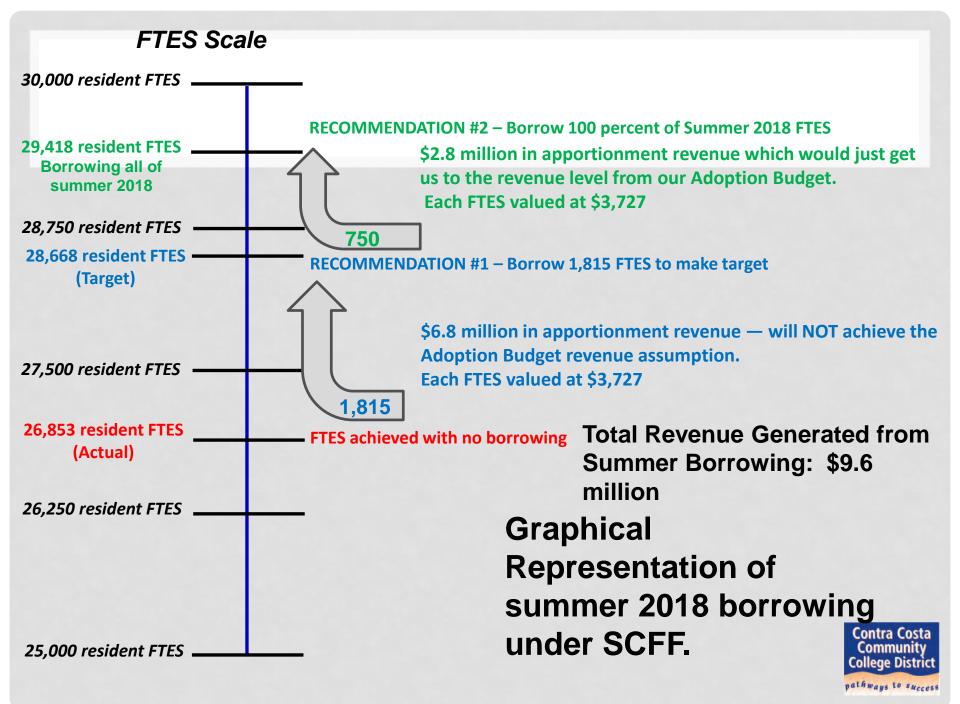
# SB361 vs. SCFF FY 2019-20 By College

Student Centered Funding Formula (SCFF) Calculation		SB-361 Calculation			
				%	
	Total SCFF	Total SB-361	Difference	Difference	
ССС	26,866,510	29,408,669	(2,542,159)	-8.64%	
DVC	76,590,817	84,321,663	(7,730,846)	-9.17%	
LMC	40,392,298	41,667,637	(1,275,339)	-3.06%	
Total	143,849,625	155,397,969	(11,548,344)	-7.43%	

NOTE: The college allocation reductions would be shared by the District Office at roughly 10.5%







# **Opportunities and Modeling**

The SCFF can and will be modified between now and the end of the hold harmless provision. However, opportunities are available to mitigate potential financial impacts in later years.

- Maximize counts on Pell and California Promise students (currently 40% of student counts on BOG and 17% on Pell)
- Create stackable certificates, ideally as students progress to an AA or ADT
- Use modeling to help determine local resource allocation (model provided to each college)
- Colleges still need to grow FTES; as the modeling shows, we can't rely solely on the 30% in supplemental and success components to make up for lost revenue

## QUESTIONS?



Contra Costa Community College District